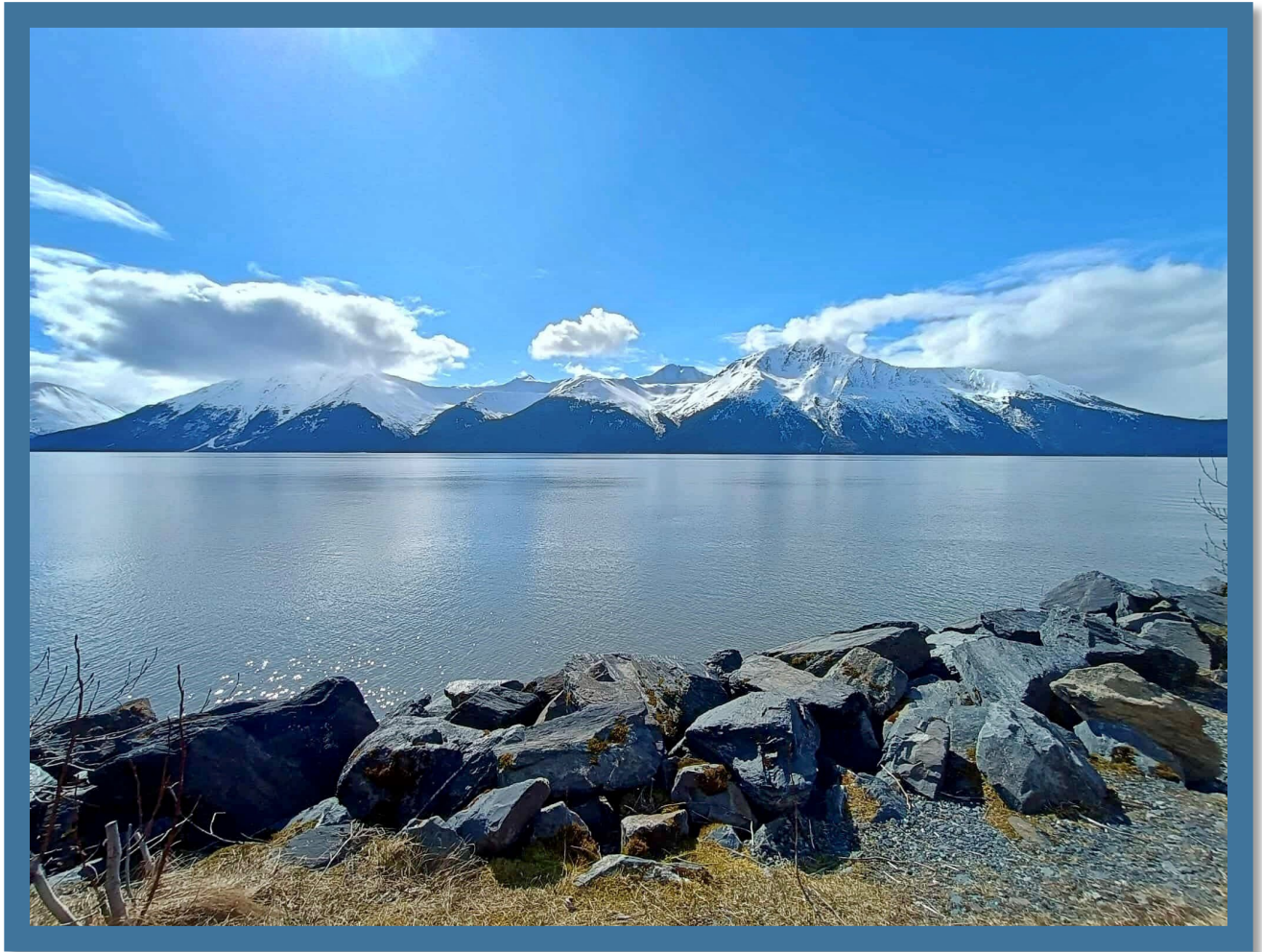


Alaska Department of Corrections  
Annual PREA Report for 2025





**Background:**

The Prison Rape Elimination Act (PREA) was signed into federal law in September 2003, with the final standards being published on June 20, 2012, becoming effective on August 20, 2012. The goal of PREA is to prevent, detect and respond to sexual abuse and sexual harassment within confinement setting by establishing a zero-tolerance policy for such acts.

The final rule and standards were published in the Federal Register on June 20, 2012, and became effective on August 20, 2012. The Federal Standards require annual audits of one-third of the facilities under the agency’s jurisdiction as well as Annual Governor Certification of Compliance in all facilities under the operational control of the state’s executive branch, and all private facilities operated on behalf of the executive branch to house incarcerated individuals. Failure to annually certify compliance with standards results in a 5-percent reduction in Department of Justice (DOJ) identified grant funds for the following federal fiscal year.

AKDOC has zero tolerance for all forms of sexual misconduct and will impose disciplinary sanctions for such misconduct, up to and including dismissal for staff and serious infractions for offenders who victimize other offenders. Incidents of sexual misconduct will be referred to law enforcement when applicable. DOC policies regarding sexual misconduct apply to all offenders, employees, contract staff, volunteers and any other person providing services in Department facilities or offices. Retaliation against any person because of his/her involvement in the reporting or investigation of a PREA claim is prohibited and will be investigated.

## Mission & Vision

The Alaska Department of Corrections (AKDOC) provides secure confinement, reformative programs, and a process of supervised community reintegration to enhance the safety of our communities.

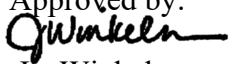
We are trained professionals committed to a safe, open and respectful organization. We are dedicated to public safety and will always respect the rights and dignity of victims of crime. Offenders in our charge will be treated in a safe and humane manner and will be expected to enhance their ability to reform every day.

The Prison Rape Elimination Act (PREA) requires that each facility collect and review data pursuant to 28 C.F.R §115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices and training. This review is intended to:



- Compare the current year's data and corrective actions with those from the previous years;
- Identify problem areas and corrective action(s) taken;
- Report incident-based and aggregated data from facilities the department contracts for the confinement of its inmates; and
- Asses the Department's progress in addressing sexual abuse.

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Approved by:  
  
JenWinkelman  
Commissioner



The Alaska Department of Corrections defines the following terms, based upon the federal standards in **28 CFR §115.6**.

**Inmate-on-Inmate Sexual Abuse**— Includes any of the following acts if the victim does not consent, is coerced into such act by overt or implied threats of violence or is unable to consent or refuse.

- Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- Contact between the mouth and the penis, vulva and the anus;
- Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object or other instrument; and
- Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh or the buttocks of another person, excluding contact incidental to a physical altercation.

**Inmate-on-Inmate Sexual Harassment**— The AKDOC defines Sexual Harassment as unwelcome sexual advances, requests for sexual favors or verbal comments, gestures, or actions of an offensive sexual nature by one prisoner directed towards another prisoner. To include demeaning references to gender, gender preference, sexually suggestive or derogatory comments about an offender's body and clothing or obscene language or gestures.

**Other Data**— An allegation that the AKDOC defines as being evaluated and determined to not meet the definitions of sexual abuse or sexual harassment.

**Staff-on-Inmate Sexual Abuse**— Sexual Abuse of an offender, detainee or resident by a staff member, contractor or volunteer including any of the following acts, with or without consent of the offender, detainee or resident:

- Contact between the mouth and penis, vulva or anus;
- Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse or gratify sexual desire;

## ***Definitions Continued:***

- Penetration of the anal or genital opening, however slight, by a hand, finger, object or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse or gratify sexual desire;
- Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse or gratify sexual desire;
- Any attempt, threat, or request by a staff member, contractor or volunteer to engage in the activities described above;
- Any display by a staff member, contractor or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of an inmate, detainee or resident, and
- Voyeurism by a staff member, contractor or volunteer.

**Staff-on-Inmate Sexual Harassment**— Verbal comments or gestures of a sexual nature to a prisoner, probationer or parolee by a Department employee, contractor or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing or obscene language or gestures.

**Substantiated Allegation**— An allegation that was investigated and determined to have occurred.

**Unfounded Allegation**— An allegation that was investigated and determined to not have occurred.

**Unsubstantiated Allegation**— An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

**Voyeurism**—Voyeurism by a staff member, contractor or volunteer means an invasion of privacy of an inmate, detainee or resident by staff for reasons unrelated to official duties, such as peering at an inmate using a toilet in his or her cell to perform bodily functions; requiring an inmate to expose his or her buttocks, genitals or breasts or taking images of all or part of an inmate's naked body or an inmate performing bodily functions.



**Department’s Sexual Abuse Data:**

*I-I: Inmate on Inmate*  
*S-I: Staff on Inmate*

The following data is an aggregated representation of all the reported incidents to the Alaska Department of Corrections.

Year	Substantiated		Unsubstantiated		Unfounded	
	I-I	S-I	I-I	S-I	I-I	S-I
<b>2015</b>	4	0	21	6	4	3
<b>2016</b>	1	0	16	5	5	1
<b>2017</b>	2	0	12	1	3	3
<b>2018</b>	2	0	5	2	2	2
<b>2019</b>	4	1	11	1	2	2
<b>2020</b>	2	0	13	1	9	3
<b>2021</b>	2	0	9	2	11	7
<b>2022</b>	1	0	11	0	4	4
<b>2023</b>	2	2	13	0	3	5
<b>2024</b>	2	0	5	0	6	6
<b>2025</b>	1	1	6	1	7	8

**Department’s Sexual Harassment Data:**

***I-I: Inmate on Inmate***  
***S-I: Staff on Inmate***

Year	Substantiated		Unsubstantiated		Unfounded	
	I-I	S-I	I-I	S-I	I-I	S-I
2015	3	1	9	4	3	2
2016	1	1	12	3	2	7
2017	1	2	8	2	0	2
2018	5	1	9	3	4	2
2019	6	3	21	5	3	5
2020	9	1	9	2	3	6
2021	6	0	10	6	0	7
2022	2	0	16	3	7	4
2023	3	1	18	1	9	2
2024	7	0	10	3	3	2
2025	19	0	15	3	6	3

**2025 Breakdown of Facilities by Incident Type:**

The following aggregated data includes all cases reported to the Alaska Department of Corrections through multiple reporting methods, including PREA-Hotline, requests for interviews, self-reports, third-party reports, email, friends, and family.

*I-I SA—Inmate on Inmate Sexual Abuse*  
*I-I SH—Inmate on Inmate Sexual Harassment*  
*S-I SA—Staff on Inmate Sexual Abuse*  
*S-I SH—Staff on Inmate Sexual Harassment*

**Legend:**

ACC— Anchorage Correctional Complex	MSPT— Mat-Su Pretrial Facility
AMCC— Anvil Mountain Correctional Center	PCC— Palmer Correctional Center
FCC— Fairbanks Correctional Center	PMCF— Point Mackenzie Correctional Farm
GCCC— Goose Creek Correctional Center	SCCC— Spring Creek Correctional Center
HMCC—Hiland Mountain Correctional Center	WWCC— Wildwood Correctional Center
KCC— Ketchikan Correctional Center	YKCC— Yukon Kuskokwim Correctional Center
LCCC— Lemon Creek Correctional Center	

## 2025 Breakdown of Facilities by Incident Type cont.

Facility	Type	Substantiated	Unsubstantiated	Unfounded
ACC	I-I SA	0	2	2
	I-I SH	5	0	0
	S-I SA	0	2	0
	S-I SH	0	3	0
AMCC	I-I SA	0	0	0
	I-I SH	1	5	0
	S-I SA	0	0	0
	S-I SH	0	0	0
FCC	I-I SA	0	0	0
	I-I SH	5	1	1
	S-I SA	0	0	1
	S-I SH	0	0	0
GCCC	I-I SA	0	0	1
	I-I SH	0	0	0
	S-I SA	0	1	0
	S-I SH	0	0	0
HMCC	I-I SA	0	0	1
	I-I SH	2	2	3
	S-I SA	0	0	3
	S-I SH	0	0	0
KCC	I-I SA	0	0	0
	I-I SH	3	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
LCCC	I-I SA	1	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
MSPT	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	1	0
PCC	I-I SA	0	2	2
	I-I SH	1	2	1
	S-I SA	0	0	0
	S-I SH	0	1	0
PMCF	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
SCCC	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	1
	S-I SH	0	0	0

## 2025 Breakdown of Facilities by Incident Type cont.

Facility	Type	Substantiated	Unsubstantiated	Unfounded
WWCC	I-I SA	0	0	1
	I-I SH	1	0	0
	S-I SA	1	0	1
	S-I SH	0	0	0
YKCC	I-I SA	0	0	0
	I-I SH	1	2	1
	S-I SA	0	0	0
	S-I SH	0	1	0
PREA Coordinator	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0

### Other Data:

In the above data tables, the following information was not included. This was due to ongoing investigations or the result of an investigation revealing that the reported incident was not a PREA matter, because the incident did not meet the federally defined definitions.

Facility	Open Cases	Not PREA related
ACC	12	14
AMCC	0	1
FCC	1	3
GCCC	10	12
HMCC	8	12
KCC	0	0
LCCC	1	2
MSPT	1	5
PCC	1	1
PMCF	0	0
SCCC	1	3
WWCC	0	2
YKCC	0	9
PREA Coord.	0	3

## **Summary of Aggregated Data:**

During calendar year 2025, the Alaska Department of Corrections processed a total of 176 PREA related cases, of which 21 cases were substantiated to have occurred, with 35 cases remaining open. Comparatively, in calendar year 2024, a total of 179 cases were processed with 9 cases being substantiated, with 61 cases open. As of the writing of this report, the calendar year 2024 statistics indicate there are 28 cases that remain open.

## **Problem Areas:**

Federal standards as outlined in 115.86, require the Alaska Department of Corrections to review sex abuse cases that resulted in substantiated or unsubstantiated findings. The following is a list of 2025 corrective actions for each facility and lists recommendations made by the facility to improve sexual safety, to include the Department as a whole.

Facility	Corrective Action/s and Recommendations
ACC	Improved risk assessment of inmates in East Segregation for housing considerations. More restrictive monitoring in the West Echo housing module. Improve risk assessment of housing inmates in the East Alpha housing module with considerations for protective custody.
AMCC	Improved camera coverage and software. Staff training surrounding the use of the new equipment to include the use of privacy screening areas.
FCC	Training on LGBTI and housing considerations for risk.
GCCC	Increased staff communication within specialized housing areas for reduction of sexual safety issues. Increased awareness of staff for potential risk situations within housing common areas.
HMCC	Camera coverage increased to include cells and common areas within the houses.
KCC	Female housing unit expansion to reduce overcrowding and lower risk of sexual incidents. Camera coverage increase.
LCCC	Improve inmate intake procedures for PREA awareness. Increase camera coverage with audio capabilities.
MSPT	Increase camera coverage in Booking. Improve initial intake procedures for PREA awareness to include a video channel.
PCC	Improve intake procedures for PREA to include a block on false reports.
PMFC	No recommendations at this time.
SCCC	Improved intake procedures for inmate PREA education.
WWCC	Improved staff training for investigations related to sexual incidents.
YKCC	Recommendation for increase in mental health care of inmates, due to the quantity of mental health related PREA issues.
AKDOC	Improvement in internal auditing processes so that compliance with standards and with policy can be met.

### **Corrective Actions:**

Problem areas within the AKDOC were identified through sexual abuse reviews and the PREA Compliance Managers requests for improvements. Calendar year 2024 recommendations for camera upgrades are still a prevalent recommendation for this year, as the need for camera upgrades are ongoing. Recommendations that were made by the facilities compliance managers that are individual to the facility, are being worked through with considerations for fiscal impact. Many of these recommendations are thoughtful in their application for a facilities own sexual safety. The State PREA coordinator will work with the facilities to ensure that a facilities ideas and recommendations for improvement are addressed and successful in implementation.



### **Contracted Agencies:**

The AKDOC contracts with 14 Alaskan jails for the confinement of pretrial inmates and with 7 private entities for the housing of residents in Community Residential Centers. All agencies that the AKDOC contracts are required to be compliant with the PREA standards as they apply to either the Prison and Jail standards or to the Community Confinement standards.

### **2025 Breakdown of Contracted Facilities by Incident Type:**

The following aggregated data represents all cases that were reported to the Alaska Department of Corrections through multiple methods of reporting to include, the contracted facility, PREA hotline, requests for interviews, self-reports, 3<sup>rd</sup> party reports, email and friends and family.

*I-I SA—Inmate on Inmate Sexual Abuse*  
*I-I SH—Inmate on Inmate Sexual Harassment*  
*S-I SA—Staff on Inmate Sexual Abuse*  
*S-I SH—Staff on Inmate Sexual Harassment*

## 2025 Breakdown of Contracted Jails by Incident:

Facility	Type	Substantiated	Unsubstantiated	Unfounded
Barrow	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Cordova	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Craig	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Dillingham	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Haines	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Homer	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
King Salmon	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Kodiak	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Kotzebue	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Petersburg	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Sitka	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0

## 2025 Breakdown of Contracted Jails by Incident Cont.

Facility	Type	Substantiated	Unsubstantiated	Unfounded
Valdez	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Wrangell	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Unalaska	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0



## 2025 Breakdown of Contracted Residential Centers by Incident Type:

Facility	Type	Substantiated	Unsubstantiated	Unfounded
Cordova Center	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Midtown Center	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Glacier Manor	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
NorthStar Center	I-I SA	0	0	0
	I-I SH	0	1	0
	S-I SA	0	1	0
	S-I SH	0	1	0
Parkview Center	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0

## **2025 Breakdown of Contracted Residential Centers by Incident Type Continued:**

Facility	Type	Substantiated	Unsubstantiated	Unfounded
Seaside Center	I-I SA	0	0	0
	I-I SH	0	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0
Tundra Center	I-I SA	0	0	0
	I-I SH	2	0	0
	S-I SA	0	0	0
	S-I SH	0	0	0

### **Other Data:**

In the above data tables, the below information was not included. This was due to ongoing investigations or the result of an investigation revealing that the reported incident was not a PREA matter, due to the failure of an incident to meet the federally defined definitions.

Facility	Open Cases	Not PREA related
Cordova Center	0	0
Glacier Manor	0	0
Midtown Center	0	0
Parkview Center	0	0
Seaside Center	0	0
Tundra Center	0	0
NorthStar Center	4	0

### **Summary of Aggregated Data:**

During Calendar year 2025, the Alaska Department of Corrections contracted agencies processed a total of 9 PREA related cases. Out of these reported cases, 2 cases were found to be substantiated with 4 cases remaining open. Comparatively in 2024, the contracted agencies processed a total of 14 PREA related cases, with 0 cases being substantiated and 4 cases remaining open. As of the writing of this report, the calendar year 2024 statistics indicate there are no cases remaining open.



**Problem Areas Related to Contracted Facilities:**

Corrective actions for the contracted facilities have been compiled into a chart as required by the federal standards to identify corrective actions per facility. A common issue was present for all the contracted jails and residential centers as outlined in the chart.

Contracted Jails	Corrective Action
Barrow	Contracted Jails will begin working on inmate education and with a procedure for inmates to report incidents of sexual abuse and harassment.
Cordova	"
Craig	"
Dillingham	"
Haines	"
Homer	"
King Salmon	"
Kodiak	"
Kotzebue	"
Petersburg	"
Sitka	"
Unalaska	"
Valdez	"
Wrangel	"

**Problem Areas Related to Contracted Residential Centers:**

Residential Centers	Corrective Action
Cordova Center	No identifiable corrective actions. All residential centers are certified compliant.
Midtown Center	“
Glacier Manor	“
NorthStar Center	“
Parkview Center	“
Seaside Center	“
Tundra Center	“

**Progress and Summary of the AKDOC:**

During 2025, the Alaska Department of Corrections made improvements to our abilities to detect and respond to prison rape. The following is a summary of those improvements:

- Development of online training for security and non-security staff
- Use of a Learning Management System for tracking of online training
- Monthly trainings for PREA Compliance Managers

The Alaska Department of Corrections continues to address the requirements to become fully PREA compliant. Due to budget restrictions this calendar year, internal audits were not conducted. However, the AKDOC will continue with internal audits to prepare for conducting Department of Justice audits. Prior year audits indicate the need to improve risk assessment training and tracking through the offender management system. A risk assessment training will be developed this year, for all staff who complete this function within the facilities.

